

ACT #2019- 393

1 HB380

2 197932-4

3 By Representatives Rowe, Fridy and Ellis

4 RFD: State Government

5 First Read: 09-APR-19



ENROLLED, An Act,

Relating to pardons and paroles; to amend Sections 15-22-20, 15-22-21, 15-22-26, 15-22-28, 15-22-36, and 15-22-37, Code of Alabama 1975, to authorize the Governor, with the advice and consent of the Senate, to fill a vacant seat on the board; to further provide for the membership of the board; to authorize the Governor to appoint a Director of Pardons and Paroles and establish the director's responsibilities; to set criteria to be used by the board to determine a prisoner's initial parole consideration date; to set parameters to be used if the board deviates from the standards when setting a prisoner's initial parole consideration date; to require approval by the deputy Attorney General or assistant Attorney General if the board deviates from the standards when setting a prisoner's initial parole consideration date; and to require the board work with the district attorney or Attorney General's Office to notify a victim, victim's representative, or other interested party prior to the board taking action.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Sections 15-22-20, 15-22-21, 15-22-26, 15-22-28, 15-22-36, and 15-22-37, Code of Alabama 1975, are amended to read as follows:

"§15-22-20.

1 "(a) There shall be a Board of Pardons and Paroles
2 which shall consist of three members. The membership of the
3 board shall be inclusive and reflect the racial, gender,
4 geographic, urban/rural, or economic diversity of the state.
5 At least one member shall be a current or former law
6 enforcement officer with a minimum of 10 years' experience in
7 or with a law enforcement agency which has among its primary
8 duties and responsibilities the investigation of violent
9 crimes or the apprehension, arrest, or supervision of the
10 perpetrators thereof.

11 "(b) Any vacancy occurring on the board, whether for
12 an expired or unexpired term, shall be filled by appointment by
13 the Governor, with the advice and consent of the Senate, from
14 a list of five qualified persons nominated by a board
15 consisting of the Chief Justice of the Supreme Court as
16 chairman, the presiding judge of the Court of Criminal
17 Appeals, the Lieutenant Governor, the Speaker of the House,
18 and the President Pro Tempore of the Senate. The nominating
19 board shall as soon as practicable after a vacancy occurs,
20 whether for an expired or unexpired term, meet and select by
21 majority vote the names of five persons to be submitted to the
22 Governor. It shall immediately thereafter submit its
23 nominations to the Governor, who shall make his appointment
24 from such list within 10 days thereafter. Appointees shall be by
25 the Governor, with the advice and consent of the Senate, from

1 a list of five qualified persons nominated by a board
2 consisting of the Chief Justice of the Supreme Court as
3 chairman, the presiding judge of the Court of Criminal
4 Appeals, the Lieutenant Governor, the Speaker of the House,
5 and the President Pro Tempore of the Senate. The nominating
6 board shall as soon as practicable after a vacancy occurs,
7 whether for an expired or unexpired term, meet and select by
8 majority vote the names of five persons to be submitted to the
9 Governor. It shall immediately thereafter submit its
10 nominations to the Governor, who shall make his or her
11 appointment from such the list within 10 days thereafter.
12 Appointees shall begin serving immediately upon appointment,
13 until confirmed or rejected by the Senate. Appointments made
14 at times when the Senate is not in regular session shall be
15 effective ad interim. Any appointment made by the Governor
16 while the Senate is in regular session must be submitted by
17 him to the Senate not later than the third legislative day
18 following the date of the appointment; any appointment made
19 while the Senate is not in regular session shall be submitted
20 not later than the third legislative day following the
21 reconvening of the Legislature in regular session. In the
22 event the Senate fails or refuses to act on the appointment
23 within five legislative days after its submission, the
24 appointment shall be void, and the person whose name was thus
25 submitted shall not thereafter be reappointed. In the event an

1 ~~appointee is not confirmed by the Senate, the nominating board~~
2 ~~shall make five nominations; one of them shall be appointed,~~
3 ~~and his appointment shall be submitted to the Senate as~~
4 ~~provided in this section. The nominating and appointing~~
5 ~~procedure required in this section shall be continued and~~
6 ~~followed until an appointment is made and completed. If the~~
7 ~~Senate fails to vote on an appointee's confirmation before~~
8 ~~adjourning sine die during the regular session in which the~~
9 ~~appointee is appointed, the appointee is deemed to be~~
10 confirmed.

11 " (c) Members of the board shall be appointed for
12 terms of six years commencing on July 1 in the years 1953,
13 1955, and 1957, and shall serve until their successors ~~shall~~
14 have been appointed and ~~shall~~ have been qualified. Any person
15 appointed to fill the vacancy for an unexpired term shall
16 vacate the office upon the expiration of that unexpired term.

17 " (d) The Governor shall designate one of the members
18 as ~~chairman~~ chair, and ~~such chairman~~ the chair shall preside
19 at sessions of the board.

20 " (e) Each member shall take the constitutional oath
21 of office and shall be subject to impeachment for any of the
22 causes specified in Section 173 of the Constitution; and the
23 procedure in cases of impeachment shall be in the manner
24 provided by Section 175 of the Constitution; provided,
25 however, that in the event the Governor shall determine that

1 any member of the board shall have become incapacitated by
2 reason of physical or mental disability or illness to the
3 extent that he cannot efficiently perform the duties of his
4 office, he or she shall direct the Attorney General to proceed
5 to the determination of that issue in an inquisition
6 proceeding instituted by him or her in the Circuit Court of
7 Montgomery County, Alabama. In the event the issue is
8 determined in such court against the board member, the court
9 shall declare the office vacant, and the same shall be vacated
10 and a successor appointed, as provided in this section.

11 "(f) Two members of the board shall constitute a
12 quorum for the transaction of the official business of the
13 board.

14 "(g) The members of the board ~~shall devote their~~
15 ~~full time to their official duties~~ and shall hold no other
16 office of profit during their incumbency.

17 "(h) The annual compensation of the chairman and
18 each associate member of the Board of Pardons and Paroles
19 shall be such an amount as is provided by law. ~~such The~~
20 salaries shall be paid in equal installments from the State
21 Treasury in the same manner that salaries of other state
22 officers are paid.

23 "~~(i) The Governor is hereby authorized to appoint~~
24 ~~four persons to serve as special members of the board. The~~
25 ~~four special members shall be appointed to reflect the racial,~~

1 gender, and geographic diversity of this state. The special
2 members shall serve a single term beginning October 1, 2003
3 and ending September 30, 2006. The provisions on appointment
4 in subsection (b), oath and incapacity in subsection (e),
5 devotion to duties in subsection (g), and compensation in
6 subsection (h) shall apply to special members to the same
7 extent they apply to members of the board. The special members
8 shall be appointed and serve for the limited purpose of
9 conducting hearings and making determinations concerning
10 pardons, paroles, restorations of political and civil rights,
11 remission of fines and forfeitures, and revocations.

12 " (j) During the term of the special members of the
13 board, the board shall sit in two panels of three for the
14 purpose of conducting hearings and making determinations
15 concerning pardons, paroles, restorations of political and
16 civil rights, remission of fines and forfeitures, and
17 revocations. Membership on each panel shall be designated by
18 the chairman of the board from among the remaining regular and
19 special members of the board as the chairman determines from
20 time to time shall be necessary to hear all pending matters in
21 an expeditious manner. The chairman of the board shall serve
22 as an alternate with members of either panel and shall
23 re designate panel membership as necessary to carry out the
24 hearing duties of the board. Two members of each panel shall
25 constitute a quorum for the transaction of official business.

1 "(k) When the board sits in panels of three members
2 as herein authorized, each panel shall act in the same manner
3 and under the same authority as the full board. All authority,
4 duties, powers, and responsibilities of the board on any
5 matter brought before the panel for hearing shall be exercised
6 by the panel as though heard and decided by the full board.
7 Decisions of each panel shall constitute a decision of the
8 board. All procedures of the board relating to the conduct of
9 hearings shall apply to hearings before either panel of the
10 board.

11 "(l) This section does not affect in any way the
12 authority of the original board members to carry out all
13 administrative, supervisory, and personnel duties existing on
14 September 25, 2003.

15 "\$15-22-21.

16 "(a) The Board of Pardons and Paroles, with the
17 approval of the Governor, may appoint a secretary
18 Director of Pardons and Paroles, who shall serve at the
19 pleasure of the Governor.

20 "(b) The Director of Pardons and Paroles shall serve
21 as the chief executive officer of the Board of Pardons and
22 Paroles and be vested with all power necessary to perform the
23 duties assigned to the board by law except the board's power
24 to adopt rules, guidelines, or other policies and to make
25 individual determinations concerning the grant or denial of

1 pardons, the grant or denial of paroles, the restorations of
2 political and civil rights, the remission of fines and
3 forfeitures, and the revocation of parole. As chief executive
4 officer, the director shall be responsible for all of the
5 following:

6 "(1) Appointing and supervising, subject to the
7 provisions of the Merit System, and such clerical,
8 stenographic, supervisory and expert assistants as may be
9 employees necessary to carry out the provisions duties of this
10 article, provided, however, that the selection of such
11 assistants and the fixation of their salaries shall be subject
12 to the provisions of the Merit System the board.

13 "(2) Performing, on behalf of the board, all fiscal
14 and budgetary requirements imposed on the board by law.

15 "(3) Developing and implementing, on behalf of the
16 board, all policies and procedures for the effective
17 supervision of parolees released to supervision by the board
18 as well as those individuals granted probation by the
19 sentencing court.

20 "(4) Attending all meetings of the board, in person
21 or by designee, to act as the board's secretary, and to
22 maintain a record of the board's official actions.

23 "(5) Preparing and recommending rules for
24 consideration by the board as the director shall deem

1 necessary for the effective and efficient performance of the
2 board's duties.

3 "§15-22-26.

4 "(a) No prisoner shall be released on parole merely
5 as a reward for good conduct or efficient performance of
6 duties assigned in prison, but only if the Board of Pardons
7 and Paroles is of the opinion that the prisoner meets criteria
8 and guidelines established by the board to determine a
9 prisoner's fitness for parole and to ensure public safety. The
10 guidelines shall serve as an aid in the parole decision making
11 process and shall promote the use of prison space for the most
12 violent and greatest risk offenders, while recognizing that
13 the board's paramount duty is to protect public safety. The
14 guidelines shall be structured, actuarially based, reviewed
15 every three years by the board, after a specified open comment
16 period determined by the board, and posted on the website of
17 the board and include, but not be limited to, the following:

18 "(1) The prisoner's risk to reoffend, based upon a
19 validated risk and needs assessment as defined in Section
20 12-25-327.

21 "(2) Progress by the prisoner and the Department of
22 Corrections to plan for reentry7.

23 "(3) Input from the victim or victims, the family of
24 the victim or victims, prosecutors, and law enforcement
25 entities7.

1 "(4) Participation in risk-reduction programs while
2 incarcerated; and

3 "(5) Institutional behavior of the prisoner while
4 incarcerated; and

5 "(6) Severity of the underlying offense for which
6 the prisoner was sentenced to incarceration.

7 "(b) If Except as provided in Section 15-22-37, if
8 the board ~~shall so determine, such grants a prisoner parole,~~
9 ~~the prisoner shall be allowed to go upon parole outside of~~
10 ~~released from prison walls and enclosure upon such the terms~~
11 and conditions ~~as set by the board shall prescribe, but to,~~
12 ~~and while released on parole, shall remain while thus on~~
13 ~~parole~~ in the legal custody of the warden of the prison from
14 which he or she is paroled until the expiration of the maximum
15 term specified in his or her sentence or until he or she is
16 fully pardoned.

17 "(c) The board shall clearly articulate its reasons
18 for approval or denial of parole for each prisoner, based on
19 its established guidelines, and shall provide the reasons for
20 approval or denial to the prisoner, the victim, the Department
21 of Corrections, or any other interested party upon written
22 request submitted to the board. The use of established
23 guidelines for parole consideration shall not create a right
24 or expectation by a prisoner to parole release. Additionally,
25 the articulated reasons for denial of parole release shall not

1 create a right or expectation for parole release. The
2 guidelines shall serve as an aid in the parole decision making
3 process, and the decision concerning parole release shall be
4 at the complete discretion of the board.

5 "§15-22-28.

6 "(a) It shall be the duty of the Board of Pardons
7 and Paroles, upon its own initiative, to make an investigation
8 of any and all prisoners confined in the jails and prisons of
9 the state, through use of a validated risk and needs
10 assessment as defined in Section 12-25-32, with a view of
11 determining the feasibility of releasing the prisoners on
12 parole and effecting their reclamation. Reinvestigations shall
13 be made from time to time as the board may determine or as the
14 Department of Corrections may request. The investigations
15 shall include such reports and other information as the board
16 may require from the Department of Corrections or any of its
17 officers, agents, or employees.

18 "(b) It shall be the duty of the Department of
19 Corrections to cooperate with the Board of Pardons and Paroles
20 for the purpose of carrying out the provisions of this
21 article.

22 "(c) Temporary leave from prison, including
23 Christmas furloughs, may be granted only by the Commissioner
24 of Corrections to a prisoner for good and sufficient reason
25 and may be granted within or without the state; provided, that

1 Christmas furloughs shall not be granted to any prisoner
2 convicted of drug peddling, child molesting or rape, or to any
3 maximum security prisoner. A permanent, written record of all
4 such temporary leaves, together with the reasons therefor,
5 shall be kept by such the commissioner. He or she shall
6 furnish the ~~Pardon and Parole~~ Board of Pardons and Paroles
7 with a record of each such leave granted and the reasons
8 therefor, and the same shall be placed by the board in the
9 prisoner's file.

10 "(d) No prisoner shall be released on parole except
11 by a majority vote of the board. The board shall not parole
12 any prisoner for employment by any official of the State of
13 Alabama, nor shall any parolee be employed by an official of
14 the State of Alabama and be allowed to remain on parole;
15 provided, however, that this provision shall not apply in the
16 case of a parolee whose employer, at the time of the parolee's
17 original employment, was not a state official.

18 "(e) ~~For violent offenses as defined in Section~~
19 ~~12-25-32, the board shall not grant a parole to any prisoner~~
20 ~~who has not served at least one third or 10 years of his~~
21 ~~sentence, whichever is the lesser, except by a unanimous~~
22 ~~affirmative vote of the board. The board shall set a~~
23 ~~prisoner's initial parole consideration date according to the~~
24 ~~following schedules:~~

1 "(1) For prisoners receiving sentence deductions
2 pursuant to the Alabama Correctional Incentive Time Act,
3 Article 3, Chapter 9, Title 14, the following schedule shall
4 apply:

5 "a. For terms of five years or less, the prisoner
6 shall be scheduled for initial parole consideration on the
7 current docket.

8 "b. For terms over five years and up to 10 years,
9 the prisoner shall be scheduled for initial parole
10 consideration approximately 18 months prior to the minimum
11 release date.

12 "c. For terms of more than 10 years and up to 15
13 years, the prisoner shall be scheduled for initial parole
14 consideration approximately two years and six months prior to
15 the minimum release date.

16 "(2) For prisoners convicted on or after March 21,
17 2001, of one or more of the following Class A felonies, the
18 initial parole consideration date shall be set for a date once
19 a prisoner has completed 85 percent of his or her total
20 sentence or 15 years, whichever is less.

21 "a. Rape in the first degree.

22 "b. Kidnapping in the first degree.

23 "c. Murder.

24 "d. Attempted murder.

25 "e. Sodomy in the first degree.

1 "f. Sexual torture.

2 "g. Robbery in the first degree with serious
3 physical injury as defined in Section 13A-1-2.

4 "uh. Burglary in the first degree with serious
5 physical injury as defined in Section 13A-1-2.

6 "ui. Arson in the first degree with serious physical
7 injury as defined in Section 13A-1-2.

8 "u(3) For all other prisoners, the initial parole
9 consideration date shall be set for a date following
10 completion of one-third of the prisoner's sentence or 10
11 years, whichever is less.

12 "u(4) If the prisoner is serving consecutive
13 sentences, the initial parole consideration date may not be
14 set for a date before the prisoner has separately served the
15 time prescribed in this subsection for each consecutive
16 sentence imposed.

17 "u(f) (1) The board may deviate from the initial
18 parole consideration date established in subdivision (e) (1)
19 subsection (e) or any reconsideration date prescribed by the
20 board's rules only in either of the following circumstances:

21 "ua. To comply with the policy and procedural
22 guidelines in effect on or before January 1, 2019, issued by
23 the board under Section 15-22-24(e).

24 "ub. If the prisoner shows, by clear and convincing
25 evidence, that he or she is more likely than not to be granted

1 parole and that he or she would have been considered for
2 parole on an earlier date under generally applicable rules or
3 policies previously in effect.

4 "(2) Any decision by the board to invoke the
5 procedures of this subsection shall be subject to legal review
6 by the deputy Attorney General or assistant Attorney General
7 assigned to the board, prior to the issuance of a parole
8 certificate and the prisoner's release. If it is determined
9 that the grant of parole consideration failed to satisfy the
10 requirements of this subsection or any rule adopted pursuant
11 to this subsection, the decision shall be reversed and the
12 prisoner shall be notified by the board.

13 "(3) For purposes of paragraph (f)(1)b., the board
14 shall adopt rules to determine whether a prisoner is more
15 likely than not to be granted parole. These rules shall be
16 designed to minimize the risk a prisoner will be prejudiced by
17 any statutory or administrative changes in parole standards or
18 procedures that have occurred since the date of the prisoner's
19 conviction and shall include, but are not limited to the
20 following:

21 "a. A requirement that the prisoner has completed a
22 minimum total period of incarceration.

23 "b. A requirement that the prisoner complete certain
24 programs while in custody of the Department of Corrections.

1 "c. A requirement that the prisoner provide a
2 statement of support from a Department of Corrections staff
3 member.

4 "d. A requirement that the prisoner have no violent
5 disciplinaries during a prescribed period preceding the
6 prisoner's current application for parole consideration.

7 "e. A requirement that the prisoner have no
8 disciplinaries of any kind within a prescribed period
9 preceding the prisoner's current application for parole
10 consideration.

11 "f. A requirement that the prisoner's risk of
12 re-offense is determined to be medium or low following the
13 completion of a validated risk and needs assessment conducted
14 by a trained probation and parole officer.

15 "(4) A 30 days' written notice shall be provided to
16 the Governor and Attorney General for any parole consideration
17 date set by the board under subdivision (f)(1). The Governor
18 and Attorney General shall have 14 days from the time notice
19 is received to object to the grant of parole. If the board
20 grants parole consideration under subdivision (f)(1) and did
21 not give adequate notice to the Governor or Attorney General
22 or granted parole consideration despite an objection from the
23 Governor or Attorney General, the decision shall be reversed
24 and the prisoner shall be notified by the board.

25 "§15-22-36.

1 "(a) In all cases, except treason and impeachment
2 and cases in which sentence of death is imposed and not
3 commuted, as is provided by law, the Board of Pardons and
4 Paroles shall have the authority and power, after conviction
5 and not otherwise, to grant pardons and paroles and to remit
6 fines and forfeitures.

7 "(b) Each member of the Board of Pardons and Paroles
8 favoring a pardon, parole, remission of a fine or forfeiture,
9 or restoration of civil and political rights shall enter in
10 the file his or her reasons in detail, which entry and the
11 order shall be public records, but all other portions of the
12 file shall be privileged.

13 "(c) No pardon shall relieve one from civil and
14 political disabilities unless specifically expressed in the
15 pardon. No pardon shall be granted unless the prisoner has
16 successfully completed at least three years of permanent
17 parole or until the expiration of his or her sentence if his
18 or her sentence was for less than three years. Notwithstanding
19 the foregoing, a pardon based on innocence may be granted upon
20 the unanimous affirmative vote of the board following receipt
21 and filing of clear proof of his or her innocence of the crime
22 for which he or she was convicted and the written approval of
23 the judge who tried ~~his or her~~ the case or district attorney
24 or with the written approval of a circuit judge in the circuit

1 where he or she was convicted if the judge who tried his or
2 her case is dead or no longer serving.

3 "(d) The Board of Pardons and Paroles shall have no
4 power to grant a pardon, order a parole, remit a fine or
5 forfeiture, or restore civil and political rights until 30
6 days' notice that the prisoner is being considered ~~therefor~~
7 has been given by the board to the Attorney General, the judge
8 who presided over the case, the district attorney who tried
9 the subject's case, the chief of police in the municipality in
10 which the crime occurred, if the crime was committed in an
11 incorporated area with a police department, and to the sheriff
12 of the county where convicted, and to the same officials of
13 the county where the crime occurred if different from the
14 county of conviction; provided, however, that if they are dead
15 or not serving, the notice shall be given to the district
16 attorney, incumbent sheriff, and one of the judges of the
17 circuit in which the subject was convicted. The board also
18 shall be required to provide the same notice to the Crime
19 Victims Compensation Commission.

20 "(e) (1) If a victim, victim's representative, or any
21 other interested individual has provided a preferred method of
22 communication to the board, at least 45 days prior to the
23 board's actions, the board may not approve or order a parole,
24 pardon, remission of fine or forfeiture, restoration of civil
25 and political rights, furlough, leave, or early release of a

1 prisoner, unless a ~~Until and unless at least 30 days' written~~
2 ~~notice of the board's action to be considered has been given~~
3 ~~by the board has been provided to the victim named in the~~
4 ~~indictment, the victim's representative, and or any other~~
5 ~~interested individuals, after the board has received a request~~
6 ~~that includes the preferred mode or modes of notification from~~
7 ~~the victim, the victim's representative, and other interested~~
8 ~~individuals and is submitted 45 days or more in advance of the~~
9 ~~board action to be considered either through the automated~~
10 ~~victim notification system or by a direct request to the board~~
11 ~~or other authorized individual, the Board of Pardons and~~
12 ~~Paroles shall have no power or authority to in any way approve~~
13 ~~or order any parole, pardon, remission of fine or forfeiture,~~
14 ~~restoration of civil and political rights, furlough, leave or~~
15 ~~early release of a person convicted of the following offenses:~~

16 "a. A Class A felony.

17 "b. Any felony committed prior to the first day of
18 January, 1980, which if committed after the first day of
19 January, 1980, would be designated a Class A felony.

20 "c. Any felony involving violence, death, or any
21 physical injury to the person of another.

22 "d. Any felony involving unlawful sexual assault or
23 other unlawful sexual conduct on the person of another.

1 "e. Any felony involving sexual assault, or a lewd
2 or lascivious act upon a child under the age of 16 years or
3 attempt thereof.

4 "f. Sexual abuse or any other criminal conduct
5 committed prior to the first day of January, 1980, which if
6 committed after the first day of January, 1980, would be
7 defined as sexual abuse under the Alabama Criminal Code.

8 "g. Child abuse or any criminal conduct committed
9 prior to the first day of January, 1980, which if committed
10 after the first day of January, 1980, would be defined as
11 child abuse under the Alabama Criminal Code.

12 "h. Sodomy or any criminal conduct committed prior
13 to the first day of January, 1980, which if committed after
14 the first day of January, 1980, would be defined as sodomy
15 under the Alabama Criminal Code.

16 "i. Any violation of Section 13A-6-69, as amended.

17 "(2) To foster notification, the victim, victim's
18 representative, or other interested individuals should have a
19 preferred mode or modes of notification on file with the
20 board, submitted through the automated victim notification
21 system or by direct request to the board or another authorized
22 individual.

23 "(2) (3) If, however, the victim, victim's
24 representative, and or other interested individual has not
25 been registered for notice through the automated victim

1 notification system or otherwise made a direct request to the
2 board for notice or to another authorized individual, if the
3 victim's information has not been updated, or particular modes
4 of notification have not been requested at least 45 days ~~or~~
5 ~~more~~ in advance of the board's action to be considered, the
6 board, working with the appropriate district attorney and the
7 Attorney General's Office, shall exercise due diligence in
8 locating the victim or the victim's immediate family members.
9 If all attempts to locate a victim or his or her immediate
10 family members has failed, and the agent of the board
11 certifies that due diligence has been exercised, the board
12 shall not be limited in power or authority in any way to
13 approve or order any parole, pardon, remission of fine or
14 forfeiture, restoration of civil and political rights,
15 furlough, leave, or early release of a ~~person convicted of the~~
16 ~~offenses named in subsection (e)(1)a. to i., inclusive~~
17 prisoner.

18 "¶ (4) The notice shall be given by U.S. certified
19 mail, return receipt requested, U.S. mail, electronic
20 transmission, or by other commonly accepted method of
21 delivery, upon a request made through the automated victim
22 notification system or otherwise upon direct request made to
23 the board or other authorized individual 45 days or more in
24 advance of the board's action to be considered and shall
25 include:

1 "a. The name of the prisoner or defendant involved.

2 "b. The crime for which the prisoner or defendant
3 was convicted.

4 "c. The date of the sentence.

5 "d. The court in which the conviction occurred.

6 "e. The sentence imposed.

7 "f. The actual time the prisoner has been held in
8 confinement and the prisoner's minimum release date, as
9 computed by the Department of Corrections.

10 "g. The action to be considered by the board.

11 "h. The date, time, and location of the board
12 meeting at which the action is to be considered.

13 "i. The right of the victim named in the indictment,
14 a victim's representative, or if the victim is deceased as a
15 result of the offense, the victim's immediate family, as
16 defined by the board's operating rules, or, in the event there
17 is no immediate family, a relative of a victim, if any, to
18 present his or her views to the board in person or in writing.

19 "Notice for robbery victims who were robbed while on
20 duty as an employee of a business establishment shall be
21 sufficient if mailed to the last address provided by the
22 victim or as otherwise noted on the indictment or in the board
23 files.

24 "~~(4)~~ (5) If a victim, victim's representative, and
25 or otherwise interested individual requests not to be

1 notified, the request shall be made to the Board of Pardons
2 and Paroles in writing or by electronic signature.
3 Confirmation of a request to not be notified shall be provided
4 to the victim so requesting. After a request is received, the
5 board shall provide no further notifications, unless ~~and until~~
6 the victim, victim's representative, and otherwise interested
7 individual subsequently requests future notifications, at
8 least 45 days in advance of the board's action to be
9 considered through the automated victim notification system or
10 by contacting the board or other authorized individual in
11 writing, in person, or by telephone.

12 "~~(5) Should a victim, victim's representative, and
13 otherwise interested person wish to receive notice of any
14 specific board hearing and action taken by the board, if any,
15 in a specific case, the individual may register to request the
16 notice through the automated victim notification system or
17 otherwise request notice by making a direct request to the
18 board or other authorized individual to receive notice at
19 least 45 days in advance of the board's action to be
20 considered. The individual shall be required to designate his
21 or her preferred mode or modes of communication.~~

22 "~~(6) For any defendant convicted of the offenses
23 named in subsection (e)(1)a. to i., inclusive, and only after
24 After the most recent victim information has been furnished to
25 the Board of Pardons and Paroles board, pursuant to Section~~

1 12-17-184(9), ~~in those cases~~, the probation and parole officer
2 assigned to prepare a pre-sentence or post-sentence
3 investigation report shall at that time register the most
4 recent information for the victim named in the indictment into
5 the automated victim notification system. In case of a
6 homicide, the information of immediate family members shall be
7 entered into the automated victim notification system. If a
8 surviving victim is a minor, information for parents or
9 guardians shall be entered into the automated victim
10 notification system. The probation and parole officer assigned
11 to prepare a pre-sentence or post-sentence investigation
12 report shall then report to the sentencing court that all most
13 current victim information has been ~~so~~ registered. The
14 sentencing court shall then record into the case record that
15 the victim information has been entered into the automated
16 victim notification system.

17 " ~~(7) For those cases in which a defendant has been~~
18 ~~convicted and sentenced prior to the implementation task force~~
19 ~~determining that the automated victim notification system~~
20 ~~complies with the requirements of this section and Sections~~
21 ~~15-22-23 and 15-22-36.2, for any homicide, and Class A felony,~~
22 ~~except Burglary I in which no victim was present, or any sex~~
23 ~~offense, as defined by Section 15-20A-5, the board shall~~
24 ~~exercise due diligence to locate the victim or victims and~~
25 ~~register the most recent victim information into the automated~~

1 ~~victim notification system. If all attempts to locate a~~
2 ~~victim, or in case of a homicide to locate immediate family~~
3 ~~member or members, have failed and the agent of the board has~~
4 ~~certified that due diligence has been exercised, no future~~
5 ~~location attempts shall be required.~~

6 "(f) After any board action is taken granting any
7 pardon or parole, the board shall promptly notify all persons
8 who timely requested notice, pursuant to this section as to
9 the action taken by the board and the conditions, if any, of
10 any such parole or pardon via electronic notification through
11 the automated victim notification system and posting publicly
12 on a state agency website.

13 "(g) Electronic notices as required by this section,
14 Section 14-14-5, Section 15-22-23, Section 15-22-36.2, Section
15 15-22-36.3, and Section 15-22-26.2 shall be produced through
16 the automated notification system developed and maintained by
17 the Alabama State Law Enforcement Agency. All data and records
18 required to produce the notices shall be provided to the
19 Alabama State Law Enforcement Agency to be incorporated into
20 the automated notification system. Board records and
21 information accessible to the public through the automated
22 notification system shall be limited to those notification
23 items specified in subdivision (3) of subsection (e), as well
24 as the offender's age, sex, race, and unique identifiers.
25 Records concerning the status of supervised offenders on

1 probation and parole shall also be made available to the
2 public, including information on when supervision began, the
3 date the supervision term will end, and information on whether
4 or how supervision was terminated. Otherwise, access to board
5 records and information through the automated notification
6 system shall be limited in use to the legitimate law
7 enforcement purpose of entering and updating contact
8 information on behalf of crime victims, assisting victims with
9 registration, and ensuring victims receive notice. Information
10 and records of the board accessible for law enforcement
11 purposes through the automated notification system, in
12 addition to that available to the public as specified above,
13 shall be limited to the offender's date of birth, the
14 supervising officer's name, the county of residence for those
15 offenders currently supervised in Alabama, and the supervising
16 officer's phone number. Misuse of the automated notification
17 system or records or information contained in the automated
18 notification system shall be subject to criminal prosecution
19 under Article 5A of Chapter 8 of Title 13A, as well as Section
20 41-9-601, Section 41-9-602, and any other law of this state.

21 "§15-22-37.

22 "(a) The Board of Pardons and Paroles may adopt ~~and~~
23 ~~promulgate~~ rules ~~and regulations~~, not inconsistent with the
24 provisions of this article, touching upon all matters dealt
25 with in this article, including, among others, practice and

1 procedure in matters pertaining to paroles, pardons and
2 remission of fines and forfeitures; provided, however, that no
3 rule ~~or regulation~~ adopted and promulgated by ~~such~~ the board
4 shall have the effect of denying to any person whose
5 application for parole or the revocation of whose parole is
6 being considered by ~~said~~ the board from having the benefit of
7 counsel or witnesses upon ~~said~~ the hearing.

8 "(b) The Board of Pardons and Paroles shall adopt
9 and ~~promulgate~~ rules and regulations to do the following:

10 "(1) Establish a program of limited supervision for
11 parolees who qualify addressing eligibility using validated
12 risk and needs assessments, as defined in Section 12-25-32,
13 transfers among levels of supervision, to include guidelines
14 for the transfer of lower-risk individuals to an
15 administrative form of parole, and reporting requirements;.

16 "(2) Develop policies and procedures for screening,
17 assessment, and referral for parolees to connect with
18 recidivism reduction services including, but not limited to,
19 cognitive behavioral intervention and substance abuse
20 treatment;.

21 "(3) Establish a matrix of rewards for compliance
22 and pro-social behaviors and swift, certain and graduated
23 sanctions to be imposed by the board, as provided under
24 subsections (e) and (f) of Section 15-22-32, in response to

1 corresponding violations of parole terms or conditions
2 imposed..

3 "(4) Establish clear guidelines and procedures that
4 retain the board's discretion in individual parole release
5 cases. ~~Such~~ The guidelines shall provide that, if a prisoner
6 convicted of a nonviolent offense, as defined in Section
7 12-25-32, with a sentence of 20 years or less is denied
8 parole, the board shall reconsider releasing the prisoner on
9 parole no more than two years after such parole release
10 denial. ~~Such~~ The guidelines shall allow a current validated
11 risk and needs assessment as defined in Section 12-25-32, past
12 criminal history, program completion, institutional
13 misconduct, and other individual characteristics related to
14 the likelihood of offending in the future to be factored into
15 the release decision while working to allocate prison space
16 for the most violent and greatest risk prisoners..

17 "(5) Ensure that the provisions of subsections (k)
18 and (l) of Section 15-22-24 are implemented relating to the
19 supervision and treatment of parolees. and.

20 "(6) Establish criteria, guidelines, and procedures
21 to discharge parolees from parole supervision requirements
22 prior to the expiration of the full maximum term for which the
23 parolee was sentenced, unless the parolee was convicted of a
24 violent offense as defined in Section 12-25-32, which shall
25 include review of a parolee for discharge from parole

1 supervision at least every two years if the parolee has
2 satisfied all financial obligations owed to the court,
3 including restitution, and has not had his or her supervision
4 revoked.

5 "(c) Notwithstanding any other provision of law to
6 the contrary, Section 41-22-5(a)-(c), Section 41-22-5.1(b),
7 Section 41-22-6, and Section 41-22-23(a)-(e), (g) of the
8 Alabama Administrative Procedure Act shall apply to the
9 board's adoption, amendment, or repeal of rules, procedures,
10 guidelines, or other policies, except rules, procedures,
11 guidelines, or other policies concerning the supervision of
12 parolees or probationers. The Alabama Administrative Procedure
13 Act shall not otherwise apply to the board. The notice
14 required by subdivision (a)(1) of Section 41-22-5 shall be
15 given, and notice shall be given to the Governor and Attorney
16 General or their designees.

17 "(d) The Director of Pardons and Paroles shall post
18 on the board's website the board's existing rules, procedures,
19 guidelines, or other policies concerning the grant or denial
20 of pardons, the grant or denial of paroles, the restoration of
21 political and civil rights, the remission of fines and
22 forfeitures, and the revocation of parole."

23 Section 2. This act shall become effective on the
24 first day of the third month following its passage and
25 approval by the Governor, or its otherwise becoming law.

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Mac McClellan

Speaker of the House of Representatives

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WRC

President and Presiding Officer of the Senate

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House of Representatives

I hereby certify that the within Act originated in
and was passed by the House 09-MAY-19, as amended.

Jeff Woodard
Clerk

14

15

16

17

Senate

30-MAY-19

Passed

APPROVED

6/6/19

TIME

8:52 am

Kayley

GOVERNOR

Alabamas Secretary Of State

Act Num...: 2019-383
File Num...: H-383

SENATE ACTION
(Continued)

DATE:	20 - 10	RD 3 at length
PASSED	<input checked="" type="checkbox"/>	PASSED AS AMENDED <input type="checkbox"/>
YEAS	25	NAWS

And was ordered returned forthwith to the House.
PATRICK HARRIS,
Secretary

DATE:	20 -	
INDEFINITELY POSTPONED	YEAS	NAWS

DATE:	20 -	
RECONSIDERED	YEAS	NAWS

CONFERENCE COMMITTEE		
Senate Conferees		

This bill having been referred to the Committee on Rules pursuant to Senate Rule 23 is reported to the Senate for assignment to the Committee on:

This _____ day of _____, 20_____
_____, Chairperson

Date: _____
Rereferred
Committee: _____